## SAFETY OF OPERATIONS III

#### 7.1 risk of radioactive substances and materials management: Radioactive

**wastes** are wastes that contain radioactive material. Radioactive wastes are usually by-products of nuclear power generation and other applications of nuclear fission or nuclear technology, such as research and medicine. Radioactive waste is hazardous to most forms of life and the environment, and is regulated by government agencies in order to protect human health and the environment.

Radioactivity naturally decays over time, so radioactive waste has to be isolated and confined in appropriate disposal facilities for a sufficient period of time until it no longer poses a hazard. The period of time waste must be stored depends on the type of waste and radioactive isotopes. It can range from a few days for very shortlived isotopes to millions of years for spent nuclear fuel. Current major approaches to managing radioactive waste have been segregation and storage for short-lived waste, near-surface disposal for low and some intermediate level waste, and deep burial or partitioning / transmutation for the high-level waste.

A summary of the amounts of radioactive waste and management approaches for most developed countries are presented and reviewed periodically as part of theInternational Atomic Energy Agency (IAEA) Joint Convention on the Safety of Spent Fuel Management and on the Safety of Radioactive Waste Management.

#### Nature and significance of radioactive waste

Radioactive waste typically comprises a number of radioisotopes: unstable configurations of elements that decay, emitting ionizing radiation which can be harmful to humans and the environment. Those isotopes emit different types and levels of radiation, which last for different periods of time.

#### **Physics**

The radioactivity of all nuclear waste diminishes with time. All radioisotopes contained in the waste have a half-life—the time it takes for any radionuclide to lose half of its radioactivity—and eventually all radioactive waste decays into non-radioactive elements (i.e., stable isotopes). Certain radioactive elements (such as plutonium-239) in "spent" fuel will remain hazardous to humans and other creatures for hundreds or thousands of years. Other radioisotopes remain radioactive for millions of years (though most of these products have so little activity as a result of their long half-lives that their radiation is lost in the

background level). Thus, these wastes must be shielded for centuries and isolated from the living environment for millennia. Since radioactive decay follows the half-life rule, the rate of decay is inversely proportional to the duration of decay. In other words, the radiation from a long-lived isotope like iodine-129 will be much less intense than that of a short-lived isotope like iodine-131 The two tables show some of the major radioisotopes, their half-lives, and their adiation yield as a proportion of the yield of fission of uranium-235.

The energy and the type of the ionizing radiation emitted by a radioactive substance are also important factors in determining its threat to humans. The chemical properties of the radioactive element will determine how mobile the substance is and how likely it is to spread into the environment and contaminate humans. This is further complicated by the fact that many radioisotopes do not decay immediately to a stable state but rather to radioactive decay products within a decay chain before ultimately reaching a stable state.

#### Sources of waste

Radioactive waste comes from a number of sources. The majority of waste originates from the nuclear fuel cycle and nuclear weapons reprocessing.<sup>1</sup> Other sources include medical and industrial wastes, as well as naturally occurring radioactive materials (NORM) that can be concentrated as a result of the processing or consumption of coal, oil and gas, and some minerals.

### Legacy waste

Due to historic activities typically related to radium industry, uranium mining, and military programs, there are numerous sites that contain or are contaminated with radioactivity. In the United States alone, the <u>Department of Energy</u> states there are "millions of gallons of radioactive waste" as well as "thousands of tons of <u>spent</u> <u>nuclear fuel</u> and material" and also "huge quantities of contaminated soil and water."

Despite copious quantities of waste, the DOE has stated a goal of cleaning all presently contaminated sites successfully by 2025. The Fernald, Ohio site for example had "31 million pounds of uranium product", "2.5 billion pounds of waste", "2.75 million cubic yards of contaminated soil and debris", and a "223 acre portion of the underlying Great Miami Aquifer had uranium levels above drinking standards." The United States has at least 108 sites designated as areas that are contaminated and unusable, sometimes many thousands of acres.

DOE wishes to clean or mitigate many or all by 2025, using the recently developed method of <u>geomelting</u>,<sup>1</sup> however the task can be difficult and it acknowledges that some may never be completely remediated. In just one of these 108 larger designations, <u>Oak Ridge National Laboratory</u>, there were for example at least "167 known contaminant release sites" in one of the three subdivisions of the 37,000-acre (150 km<sup>2</sup>) site. Some of the U.S. sites were smaller in nature, however, cleanup issues were simpler to address, and DOE has successfully completed cleanup, or at least closure, of several sites.

# Medical

Radioactive <u>medical waste</u> tends to contain <u>beta particle</u> and <u>gamma ray</u> emitters. It can be divided into two main classes. In diagnostic <u>nuclear medicine</u> a number of short-lived gamma emitters such as <u>technetium-99m</u> are used. Many of these can be disposed of by leaving it to decay for a short time before disposal as normal waste. Other isotopes used in medicine, with half-lives in parentheses, include:

- <u>Y-90</u>, used for treating <u>lymphoma</u> (2.7 days)
- <u>I-131</u>, used for <u>thyroid</u> function tests and for treating <u>thyroid cancer</u> (8.0 days)
- <u>Sr-89</u>, used for treating <u>bone cancer</u>, <u>intravenous injection</u> (52 days)
- <u>Ir-192</u>, used for <u>brachytherapy</u> (74 days)
- <u>Co-60</u>, used for brachytherapy and external radiotherapy (5.3 years)
- <u>Cs-137</u>, used for brachytherapy, external radiotherapy (30 years)

# Industrial

<u>Industrial</u> source waste can contain <u>alpha</u>, <u>beta</u>, <u>neutron</u> or gamma emitters. Gamma emitters are used in <u>radiography</u> while neutron emitting sources are used in a range of applications, such as <u>oil well</u> logging.

# Coal

<u>Coal</u> contains a small amount of radioactive uranium, barium, thorium and potassium, but, in the case of pure coal, this is significantly less than the average concentration of those elements in the <u>Earth's crust</u>. The surrounding strata, if shale or mudstone, often contain slightly more than average and this may also be reflected in the ash content of 'dirty' coals.<sup>[21][26]</sup>The more active ash minerals

become concentrated in the <u>fly ash</u> precisely because they do not burn well. The radioactivity of fly ash is about the same as black<u>shale</u> and is less than <u>phosphate</u> rocks, but is more of a concern because a small amount of the fly ash ends up in the atmosphere where it can be inhaled.

According to U.S. <u>NCRP</u> reports, population exposure from 1000-MWe power plants amounts to 490 <u>person-rem/year</u> for coal power plants, 100 times as great as nuclear power plants (4.8 person-rem/year). (The exposure from the complete nuclear fuel cycle from mining to waste disposal is 136 person-rem/year; the corresponding value for coal use from mining to waste disposal is "probably unknown".)

# Oil and gas

Residues from the <u>oil</u> and <u>gas</u> industry often contain radium and its decay products. The sulfate scale from an oil well can be very radium rich, while the water, oil and gas from a well often contain <u>radon</u>. The radon decays to form solid radioisotopes which form coatings on the inside of pipework. In an oil processing plant the area of the plant where <u>propane</u> is processed is often one of the more contaminated areas of the plant as radon has a similar boiling point to propane.

#### Management of waste

Of particular concern in nuclear waste management are two long-lived fission products, Tc-99 (half-life 220,000 years) and I-129 (half-life 15.7 million years), which dominate spent fuel radioactivity after a few thousand years. The most troublesome transuranic elements in spent fuel are Np-237 (half-life two million years) and Pu-239 (half-life 24,000 years).<sup>[37]</sup> Nuclear waste requires sophisticated treatment and management to successfully isolate it from interacting with the <u>biosphere</u>. This usually necessitates treatment, followed by a long-term management strategy involving storage, disposal or transformation of the waste into a non-toxic form. Governments around the world are considering a range of waste management and disposal options, though there has been limited progress toward long-term waste management solutions.

In second half of 20th century, several methods of disposal of radioactive waste were investigated by nuclear nations. Which are;

- "Long term above ground storage", not implemented.
- "Disposal in outer space", not implemented.
- "<u>Deep borehole disposal</u>", not implemented.
- "Rock-melting", not implemented.

- "Disposal at subduction zones", not implemented.
- "<u>Ocean disposal</u>", done by the USSR, the United Kingdom, Switzerland, the United States, Belgium, France, The Netherlands, Japan, Sweden, Russia, Germany, Italy and South Korea. (1954–93) This is no longer permitted by international agreements.
- "<u>Sub seabed disposal</u>", not implemented, not permitted by international agreements.
- "Disposal in ice sheets", rejected in <u>Antarctic Treaty</u>
- "Direct injection", done by USSR and USA.

# **Illegal dumping**

Authorities in Italy are investigating a <u>'Ndrangheta</u> mafia clan accused of trafficking and illegally dumping nuclear waste. According to a <u>whistleblower</u>, a manager of the Italy's state energy research agency <u>Enea</u> paid the clan to get rid of 600 drums of toxic and radioactive waste from Italy, Switzerland, France, Germany, and the US, with <u>Somalia</u> as the destination, where the waste was buried after buying off local politicians. Former employees of Enea are suspected of paying the criminals to take waste off their hands in the 1980s and 1990s.

Shipments to Somalia continued into the 1990s, while the 'Ndrangheta clan also blew up shiploads of waste, including radioactive hospital waste, and sending them to the sea bed off the <u>Calabrian coast</u>. According to the environmental group <u>Legambiente</u>, former members of the 'Ndrangheta have said that they were paid to sink ships with radioactive material for the last 20 years.

### Accidents involving radioactive waste

A few incidents have occurred when radioactive material was disposed of improperly, shielding during transport was defective, or when it was simply abandoned or even stolen from a waste store. In the Soviet Union, waste stored in <u>Lake Karachay</u> was blown over the area during a <u>dust storm</u> after the lake had partly dried out.<sup>[93]</sup> At <u>Maxey Flat</u>, a low-level radioactive waste facility located in <u>Kentucky</u>, containment trenches covered with dirt, instead of steel or cement, collapsed under heavy rainfall into the trenches and filled with water. The water that invaded the trenches became radioactive and had to be disposed of at the Maxey Flat facility itself. In other cases of radioactive waste accidents, lakes or ponds with radioactive waste accidentally overflowed into the rivers during exceptional storms.<sup>1</sup> In Italy, several radioactive waste deposits let material flow

into river water, thus contaminating water for domestic use. In France, in the summer of 2008 numerous incidents happened; in one, at the Areva plant in <u>Tricastin</u>, it was reported that during a draining operation, liquid containing untreated uranium overflowed out of a faulty tank and about 75 kg of the radioactive material seeped into the ground and, from there, into two rivers nearby; in another case, over 100 staff were contaminated with low doses of radiation.

Scavenging of abandoned radioactive material has been the cause of several other cases of <u>radiation exposure</u>, mostly in <u>developing nations</u>, which may have less regulation of dangerous substances (and sometimes less general education about radioactivity and its hazards) and a market for scavenged goods and scrap metal.

The scavengers and those who buy the material are almost always unaware that the material is radioactive and it is selected for its <u>aesthetics</u> or scrap value. Irresponsibility on the part of the radioactive material's owners, usually a hospital, university or military, and the absence of regulation concerning radioactive waste, or a lack of enforcement of such regulations, have been significant factors in radiation exposures. For an example of an accident involving radioactive scrap originating from a hospital see the <u>Goiânia accident</u>.

Transportation accidents involving spent nuclear fuel from power plants are unlikely to have serious consequences due to the strength of the <u>spent nuclear fuel</u> <u>shipping casks</u>.

On 15 December 2011 top government spokesman Osamu Fujimura of the Japanese government admitted that nuclear substances were found in the waste of Japanese nuclear facilities. Although Japan did commit itself in 1977 to these inspections in the safeguard agreement with the IAEA, the reports were kept secret for the inspectors of the <u>International Atomic Energy Agency</u>. Japan did start discussions with the IAEA about the large quantities of enriched uranium and plutonium that were discovered in nuclear waste cleared away by Japanese nuclear operators.<sup>1</sup> At the press conference Fujimura said: "Based on investigations so far, most nuclear substances have been properly managed as waste, and from that perspective, there is no problem in safety management," But according to him, the matter was at that moment still being investigated.